# HERITAGE IMPACT STATEMENT



Darcy Street, Parramatta – Northbound May 2022 | J5413D

# Weir Phillips Heritage and Planning

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#### 1 INTRODUCTION

#### 1.1 Preamble

This Heritage Impact Statement (HIS) has been prepared in conjunction with a Development Application for new digital advertising signage on the Darcy Street Underbridge (Northbound), Parramatta, New South Wales.

The site is located within the City of Parramatta. The principal planning control for the site is the *Parramatta Local Environmental Plan 2011 (LEP 2011)*. The site is not listed as a heritage item, however, lies within the vicinity of items listed on the State Heritage Register under the *NSW Heritage Act 1977* and items listed by Schedule 5 Part 1 of the *LEP 2011*.

The site lies within an area managed by Sydney Trains.

Under Part 5.10 of the LEP 2011:

(4) Effect of proposed development on heritage significance
The consent authority must, before granting consent under this
clause in respect of a heritage item or heritage conservation area,
consider the effect of the proposed development on the heritage
significance of the item or area concerned. This subclause applies
regardless of whether a heritage management document is prepared
under subclause (5) or a heritage conservation management plan is
submitted under subclause (6).

(5) Heritage assessment

The consent authority may, before granting consent to any development:

- (a) on land on which a heritage item is located, or
- (b) on land that is within a heritage conservation area, or
- (c) on land that is within the vicinity of land referred to in paragraph (a) or (b), require a heritage management document to be prepared that assesses the extent to which the carrying out of the proposed development would affect the heritage significance of the heritage item or heritage conservation area concerned.

The appropriate heritage management document in this instance is a Heritage Impact Statement (HIS).

This statement has been prepared at the request of JCDecaux and accompanies plans prepared by Dennis Bunt Consulting Engineers Pty Ltd.

#### 1.2 Authorship and Acknowledgements

This HIS was prepared by Elliot Nolan, B.A. (Anc.Hist.Hons), M. Mus.Herit.Stud., Grad.Dip.Herit.Cons., and James Phillips, B.Sc. (Arch.), B.Arch., M.Herit.Cons. (Hons), of Weir Phillips Heritage and Planning.

#### 1.3 Limitations

As the site is not subject to any statutory heritage listings, no heritage assessment has been provided.

No Aboriginal or historical archaeology was carried out on the site.

#### 1.4 Methodology

This assessment has been prepared with reference to the *NSW Heritage Manual* update *Statements of Heritage Impact* (2002) and with reference to the Council planning controls listed under Section 1.6.

#### 1.5 Physical Evidence

This report is based on a desktop study only. All photographs were supplied by the client.

#### 1.6 Documentary Evidence

#### 1.6.1 Heritage Listing Sheets

- 'Parramatta Railway Station', Heritage NSW Heritage Register ID No. 5051413.
- 'Shop', Heritage NSW State Heritage Inventory ID No. 2241004.

#### 1.6.2 Planning Documents

- NSW Government Department of Planning *Transport Corridor Outdoor Advertising* and Signage Guidelines (November 2017).
- Parramatta Development Control Plan 2011 (DCP 2011), particularly Part 5.5 Signage.
- Parramatta Local Environmental Plan 2011 (LEP 2011).
- State Environmental Planning Policy (Industry and Employment) 2021.

#### 1.7 Site Location

The site is located on the south side of the Darcy Street Underbridge, Parramatta (Figure 1).



**Figure 1: Site location (indicated by the red circle).** SIX Maps, 2022

#### 2 SITE ASSESSMENT

#### 2.1 The Site

For the following, refer to Figure 2, an aerial photograph of the site.



 $\label{eq:Figure 2: Aerial photograph of site. The red circle indicates the location of the proposed signage.$ 

SIX Maps, 2022

The site of the proposed signage is located on the south side of the Darcy Street Underbridge. The Underbridge is a single span double track structure constructed of riveted steel plate web girders. The Underbridge extends over Darcy Street and supports the tracks of the Parramatta Railway Line. The section of the Underbridge for the location of the proposed signage is shown by Figure 3.



**Figure 3: Location of the proposed signage as indicated by the red circle.** Provided by the client

# 2.2 The Surrounding Area

#### 2.2.1 The General Area

For the following, refer to Figure 4, an aerial photograph of the surrounding area.



SIX Maps 2022

The site is located at the intersection of Darcy Street, Argyle Street, Station Street and Church Street, which is a busy commercial road corridor and provides access to different parts of Parramatta. Parramatta Railway Station lies directly to the east; Great Western Highway to the south; Parramatta River to the north; and Parramatta Park to the west.

## 2.2.2 Darcy Street

Darcy Street runs east-west between Church Street and Smith Street. The road carries traffic in a westerly direction only. There is a concrete footpath on the south side of the road. The road is essentially a service corridor for traffic entering and exiting from the railway station. Refer to Figure 5.



**Figure 5: The character of Darcy Street to the north of the site.** Provided by the client

#### 2.2.3 Church Street

Church Street runs north-south between Windsor Road and Great Western Highway. The road carries two-way traffic across two lanes. Concrete footpaths with potted plants line either side of the street. A section of the road between the north side of the Underbridge and Macquarie Street is pedestrianised. The section of Church Street in which the site is located is commercial and characterised by infill comprising multi-storey mixed-use and office buildings.

Refer to Figures 6 and 7 which illustrate the streetscape.



**Figure 6:** The streetscape on Church Street to the south of the site. Provided by the client



Figure 7: An example of an office tower to the north of the site.

Provided by the client

#### 3 ASSESSMENT OF SIGNIFICANCE

#### 3.1 Statutory Listings

The site:

- Is <u>not</u> listed as an item on the State Heritage Register under the *NSW Heritage Act* 1977.
- Is not listed as an item by Schedule 5 Part 1 of the *Parramatta LEP 2011*.
- Is <u>not</u> located within a Conservation Area by Schedule 5 Part 2 of the *Parramatta LEP 2011*.

#### 3.2 Heritage Items Within the Vicinity of the Site

For the following, 'within the vicinity' has been determined with reference to physical proximity, existing and potential view corridors and the nature of the proposed works.

#### 3.2.1 NSW Heritage Act 1977

There <u>are</u> two items listed on the State Heritage Register under the *NSW Heritage Act* 1977 within the vicinity of the site:

## • 'Parramatta Railway Station', Great Western Railway, Parramatta

This item is located to the southeast of the site. The item is visible from the site and vice versa and forms part of its wider setting. The curtilage for the item is restricted to the station buildings and extends slightly into the railway corridor. The site of the proposed signage is approximately 120m to the west of the curtilage boundary.

The State Heritage Register provides the following Statement of Significance for this item:

As an early surviving passenger railway station in New South Wales, Parramatta Railway Station's long-standing use as a railway station, together with its extant complex of railway buildings and infrastructure, evidence the development and history of the New South Wales railway network from 1859 to the present, making it an outstanding and Exceptional item of State heritage significance. The site is associated with the traditional land of the Burramatta people. The site also has associations with Dr D'Arcy Wentworth, being part of his original estate in Parramatta, which was chosen as the new location for a station on the extension of the Western Line to Blacktown.

The design and planning of the site as a whole, reflects the curve of the line and the narrowness of the rail corridor. Individual elements, including island platform buildings, signal box, side platforms, the former goods shed, subway access and associated railway mechanisms, exemplify the technical and architectural achievements of the New South Wales railways, and demonstrate the evolution of the site in response to the growth of the Parramatta township. The site includes individually significant buildings, some of which are rare or unique examples of their type, that together form a group of Exceptional significance.

The siting of the station evidences the role of the railway paralleled with the development of the town of Parramatta and the shift in focus from the use of the river for transportation. Parramatta Railway Station in its setting, is an important civic precinct in the townscape of Parramatta, historically related to heritage items in its vicinity and through views from and to its setting, to the wider city.

As a major transport interchange and suburban railway station on the busy Western, and Cumberland Lines of the CityRail suburban railway network, the site and its setting are focal points of commuter activity, which is likely to be held with regard by train passengers and the local community, which it has continued to serve since its opening in 1860.

The site contains elements that relate to the many phases of its history and demonstrate the evolution of the station. Investigation and analysis of these elements may provide information about the evolution and occupation of the site that is not available from other sources.

The site, excluding the Eastern and Western Concourses, has the potential to contain archaeological remains relating to the development of the Parramatta Railway Station and the New South Wales railways, including former structures, railway lines, sidings and other infrastructure associated with the former goods yard. The site also has potential to contain evidence associated with original drainage and water storage systems, and the former pedestrian subways. While evidence of the evolution of Parramatta Railway Station is likely to dominate the archaeological resource, the Parramatta Railway Station site also has potential to contain archaeological evidence associated with the development and occupation of the site prior to 1859, including remains of allotments and buildings along the former western extension of Argyle Street

(c1840s-1859) and the former southwestern extension of Lancer Barracks (c1804-1859).<sup>1</sup>

Refer to Figure 8.



Figure 8: The railway station to the north of the site as viewed from Station Street. Google Maps, 2021

# • 'St. John's Anglican Cathedral', No. 195 Church Street, Parramatta

This item is located to the northwest of the site. As the proposed signage is located on the south side of the Darcy Street Underbridge, it will have no visibility from this item. As such, it is no longer considered for the purposes of this assessment.

#### 3.2.2 Parramatta LEP 2011

Refer to Figure 9, which shows a heritage map from the *Parramatta LEP 2011*. In this plan, local heritage items are coloured brown and Conservation Areas are hatched red. The site is indicated by the red circle.

<sup>&</sup>lt;sup>1</sup> 'Parramatta Railway Station', Heritage NSW State Heritage Register ID No. 5051413.

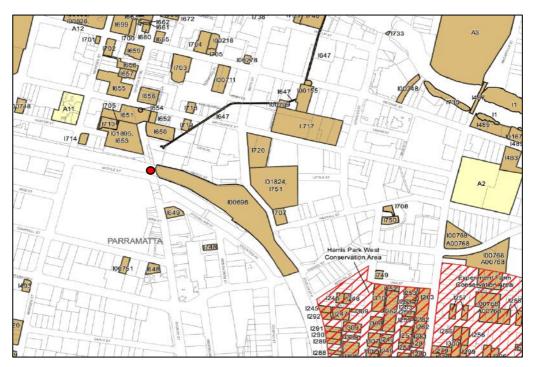


Figure 9: Detail, heritage map showing items and Conservation Areas in relation to the site (indicated by the red circle).

Parramatta LEP 2011

As noted in Section 3.2.1, the proposed signage is located on the south side of the Darcy Street Underbridge and will have no visibility from items on the north side of Darcy Street.

There are  $\underline{\text{two}}$  local heritage items listed by Schedule 5 Part 1 of the *Parramatta LEP 2011* within the vicinity of the site:

#### • 'Parramatta Railway Station', Nos. 3 and 21 Darcy Street, Parramatta

This item is located to the east of the site. It is identified as '100696' in Figure 9 above. The curtilage for this item extends to, but does not include, the Darcy Street Underbridge. The item is visible from the site and vice versa and forms part of its wider setting. Refer to Section 3.2.1 for a Statement of Significance and a photograph.

#### • 'Shop (former fire station)', No. 140 Church Street, Parramatta

This item is located to the south of the site. It is identified as '1649' in Figure 9 above. The item is visible from the site and vice versa and forms part of its wider setting. It is noted that a multi-storey residential flat building is located on top of the item.

The State Heritage Inventory provides the following Statement of Significance for this item:

The former Fire Station is of significance for the local area for historical reasons and as a representative example of this type of building. Originally built in 1898 and modified in 1920 and then in c.2000, the building is identifiable as a historic structure and contributes to the streetscape.<sup>2</sup>

Refer to Figure 10.

 $^{\rm 2}$  'Shop', Heritage NSW State Heritage Inventory ID No. 2241004.

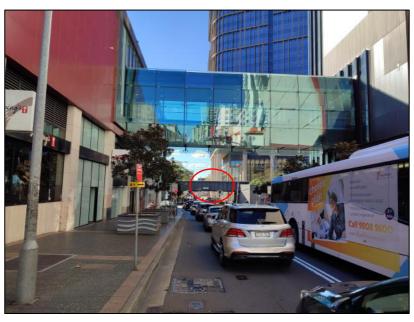


Figure 10: The former fire station as viewed from Church Street. Google Maps, 2021

#### 3.3 View Corridors

The principal view corridor towards the site is from directly outside on the south side of Church Street. The Underbridge retains a high degree of visibility on approach from the east on Liverpool-Parramatta Transitway and from the west on Argyle Street. Views on approach from the south on Church Street are interrupted by a pedestrian overpass, however, the Underbridge is otherwise highly visible, even with increasing distance. There are no views on approach from the north on Church Street.

Refer to Figures 11 to 13 which illustrate view corridors towards the Underbridge.



**Figure 11: Looking towards the Underbridge from the south on Church Street.** Provided by the client



 $\label{thm:continuous} \textbf{Figure 12: Looking towards the Underbridge from the east on the Liverpool-Parramatta} \\ Transitway.$ 

Provided by the client



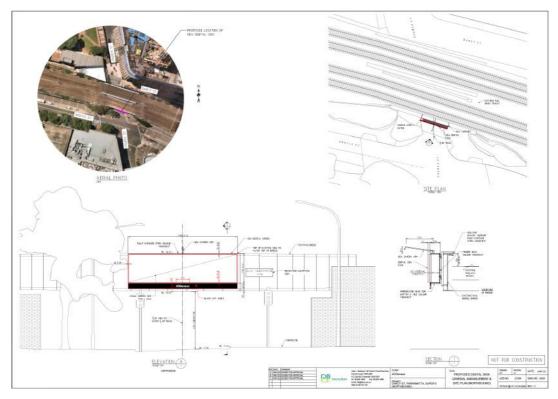
**Figure 13: Looking towards the Underbridge from the west on Argyle Street.** Provided by the client

#### 4 THE PROPOSAL

The following should be read in conjunction with the plans prepared by Dennis Bunt Consulting Engineers Pty Ltd:

It is proposed to install a new single-sided LED signage facing northbound traffic. The proposed signage, measuring  $7.986m \times 2.598m$ , will be attached to the existing rail bridge girder via a steel gantry support. The total Advertising Display Area will be  $20.75m^2$ .

Refer to Figure 14 which illustrates the proposed signage.



**Figure 14: Proposed signage.**Dennis Bunt Consulting Engineers Pty Ltd

#### 5 EFFECT OF WORK

#### 5.1 Methods of Assessment

The following is a merit-based assessment. It does not consider compliance or otherwise with Council's numerical controls except where non-compliance would result in a heritage impact. Refer to the Statement of Environmental Effects that accompanies this application. The following assessment is made with an understanding of the objectives and controls provided by the following:

- NSW Government Department of Planning *Transport Corridor Outdoor Advertising* and Signage Guidelines (November 2017).
- Parramatta Development Control Plan 2011 (DCP 2011), particularly Part 5.5 Signage.
- Parramatta Local Environmental Plan 2011 (LEP 2011).
- State Environmental Planning Policy (Industry and Employment) 2021.

#### 5.2 Effect of Work on Heritage Items Within the Vicinity

Parramatta Railway Station', Great Western Railway, Parramatta; and 'Parramatta Railway Station', Nos. 3 and 21 Darcy Street, Parramatta

The proposed works will have a minimal and acceptable impact on these items for the following reasons:

There will be no impact on the fabric of these items. The proposed signage is
located on the Underbridge which lies outside the curtilage of these items and will,
notwithstanding, be attached to the structure with no impact and will be easily
reversible.

- There will be no impact on significant view corridors towards these items. The proposed signage is located outside these view corridors and is otherwise minor in scale
- The proposed signage will be oriented away from the items, below the railway corridor, and is unlikely to have any visibility where viewed from within the curtilage of the items.
- The proposed signage will be consistent with the setting of the items, as a busy commercial corridor already characterised by existing advertising signage.
- The proposed signage will be viewed in conjunction with the items. Where visible, it will provide for a visually interesting element within the public domain without detracting from the character of the items or the surrounding streetscape.
- The images will be static and not animated as is consistent with the provisions provided by Part 5.5 of the *DCP 2011*.
- The proposed works will, overall, have no impact on the ability of the public to understand and appreciate the historic and aesthetic significance of these items.

# 'Shop (former fire station)', No. 140 Church Street, Parramatta

The proposed works will have a minimal and acceptable impact on this item for the following reasons:

- There will be no impact on the fabric of the item. The proposed signage is sufficiently separated from the item.
- There will be no impact on significant view corridors towards this item. The proposed signage is located well outside these view corridors and is otherwise minor in scale.
- The proposed signage will be visible from the item. This will have a minimal and acceptable impact because it is consistent with the setting of the item, as a busy commercial corridor already characterised by existing advertising signage.
- The proposed signage will, where visible, provide for a visually interesting element within the public domain. The images will be of a high quality and will make a greater contribution to the character of the item and the surrounding streetscape than does the existing signage found on the item.
- The images will be static and not animated as is consistent with the provisions provided by Part 5.5 of the *DCP 2011*.
- The proposed works will, overall, have no impact on the ability of the public to understand and appreciate the historic and aesthetic significance of the item.

#### 6 CONCLUSION

This Heritage Impact Statement has been prepared in conjunction with a Development Application for new digital advertising signage on the Darcy Street Underbridge (Northbound), Parramatta, New South Wales. The site has no statutory heritage listings, however, lies within the vicinity of items listed by the *Parramatta LEP 2011* and items listed on the State Heritage Register under the *NSW Heritage Act 1977*.

The proposed digital signage will have a minimal and acceptable impact on heritage items within the vicinity as it is sufficiently separated from these for there to be no impact on significant view corridors or their fabric. The proposed signage is already consistent with the setting of the items, within a busy commercial corridor characterised by existing advertising signage. Where visible, the proposed signage will provide for a visually interesting element that will not detract from the character of the items.